

Message Text

CONFIDENTIAL

PAGE 01 BONN 17950 01 OF 03 131642Z

53

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 IO-14 ORM-03 SR-02 SAJ-01 OMB-01

NIC-01 EB-11 COME-00 TRSE-00 DRC-01 /156 W

----- 122540

R 131627Z DEC 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 9254

INFO AMEMBASSY LONDON

AMEMBASSY WARSAW

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY BUDAPEST

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

AMEMBASSY BELGRADE

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 03 BONN 17950

E.O. 11652: GDS

TAGS: PFOR, GW, PL

SUBJECT: OLSZOWSKI'S VISIT TO BONN

REF: WARSAW 6315

SUMMARY: ACCOUNT WE HAVE RECEIVED FROM FONOFF SOURCES
OF THE DECEMBER 5 TO 7 VISIT OF POLISH FOREIGN MINISTER
OLSZOWSKI CONFORMS IN ALL ESSENTIALS WITH THAT PROVIDED
IN REFTEL. VISIT BROUGHT SIGNIFICANT PROGRESS IN FRG-
POLISH EFFORTS TO NORMALIZE THEIR RELATIONS. GERMANS
TOOK TOUGH POSITION ON EMIGRATION OF ETHNIC GERMANS
FROM POLAND, MAINTAINING THAT A MORE GENEROUS POLISH
ATTITUDE WAS ABSOLUTELY ESSENTIAL TO SUCCESS OF THEIR
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 17950 01 OF 03 131642Z

NEGOTIATIONS; POLES OBLIGED BY AGREEING TO ISSUE EXIT

VISAS TO 150,000 PERSONS OVER THREE YEAR PERIOD. GERMANS INDICATED ONLY SLIGHTLY GREATER FLEXIBILITY ON TERMS OF PROPOSED DM 1 BILLION CREDIT TO POLAND. JOINT COMMISSION OF EXPERTS WERE ESTABLISHED TO DISCUSS FURTHER THE TERMS OF THIS CREDIT AND ALSO THE QUESTION OF POSSIBLE PAYMENTS BY THE FRG TO RESIDENTS OF POLAND ELIGIBLE FOR PENSIONS UNDER FRG LAW. FONOFF'S POLISH DESK OFFICER CONSIDERS IT LIKELY THAT THESE COMMISSIONS, WHICH PLAN TO CONVENE IN JANUARY, WILL NARROW OUTSTANDING DIFFERENCES SUFFICIENTLY SO THAT GIEREK VISIT TO FRG COULD TAKE PLACE AS EARLY AS MARCH 1974, QUITE POSSIBLY WITHOUT ANOTHER MEETING OF FOREIGN MINISTERS BEFORE HAND. END SUMMARY

1. FONOFF REPRESENTATIVE SAID SCHEEL HAD SPOKEN TO OLSZOWSKI MORE BLUNTLY THAN EVER BEFORE ON THE NEED FOR A MORE GENEROUS POLISH ATTITUDE TOWARDS THE EMIGRATION OF ETHNIC GERMANS. POLISH FOOT-DRAGGING ON THIS ISSUE WAS CONTRIBUTING TO AN ATMOSPHERE OF DISILLUSIONMENT IN THE FRG, ONE CONSEQUENCE OF WHICH COULD BE THE INABILITY OF THE BRANDT GOVERNMENT TO PROVIDE THE KIND OF ECONOMIC COOPERATION WHICH POLAND IS HOPING FOR. FOR THE FIRST TIME, ACCORDING TO OUR SOURCE, OLSZOWSKI APPEARED IMPRESSED BY THIS KIND OF TALK. AFTER ONLY A TOKEN EFFORT TO MAINTAIN THE EARLIER POLISH POSITION THAT THE CONDITIONS OF THE POLISH "INFORMATION" HAD BEEN ESSENTIALLY FULFILLED, OLSZOWSKI AGREED TO UNDERTAKE FORMALLY TO PERMIT THE EMIGRATION OF 50,000 ETHNIC GERMANS PER YEAR IN 1974, 1975 AND 1976.

2. CURRENT PLAN IS TO PUT THIS UNDERTAKING IN THE FORM OF A JOINT PROTOCOL. IN ADDITION TO PROPOSED EMIGRATION FIGURES FOR THE YEARS 1974-1976, THE TWO SIDES HAVE AGREED THAT THE PROTOCOL SHOULD CONTAIN A STATEMENT THAT THEY WILL REVIEW THE SITUATION IN THE LATTER PART OF 1976 TO SEE WHAT MORE NEEDS TO BE DONE. IN OTHER WORDS, IT WILL MAKE CLEAR THAT 150,000 IS NOT NECESSARILY TO BE REGARDED AS CONCLUDING THE MATTER.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 17950 01 OF 03 131642Z

3. THERE IS AS YET NO AGREEMENT ON THE FOLLOWING POINTS WHICH GERMAN SIDE WOULD LIKE TO INCLUDE IN THE PROTOCOL:

- A) ARRANGEMENTS FOR JOINT EXAMINATION OF CASES IN WHICH WOULD-BE EMIGRES ARE REJECTED BY POLISH AUTHORITIES.
- B) CLARIFICATION TO EFFECT THAT ETHNIC GERMANS CAN LEAVE POLAND FOR PURPOSES OF FAMILY REUNIFICATION EVEN IN THOSE CASES WHERE THE FAMILY MEMBERS ALREADY OUTSIDE OF POLAND LEFT ILLEGALLY.
- C) A GENERAL STATEMENT

MAKING CLEAR IN SOME WAY THAT POLISH AUTHORITIES WILL
STOP HARRASSING ETHNIC GERMANS WHO EXPRESS THE WISH
TO EMIGRATE.

4. SCHEEL PERSUADED OLSZOWSKI, AFTER STRONG INITIAL
RESISTANCE, TO AGREE TO PUBLIC ANNOUNCEMENT OF 50,000
WHO ARE TO BE PERMITTED TO EMIGRATE IN 1974. (FACT
THAT POLES HAVE AGREED TO SAME FIGURES FOR SUCCEEDING
TWO YEARS REMAINS CONFIDENTIAL.) SCHEEL REPRESENTED
THIS AS AN URGENT POLITICAL REQUIREMENT FOR THE FRG
IN ORDER TO SHOW THAT FRG WAS MAKING SOME PROGRESS IN

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 17950 02 OF 03 131644Z

53

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 IO-14 ORM-03 SR-02 SAJ-01 OMB-01

NIC-01 EB-11 COME-00 TRSE-00 DRC-01 /156 W

----- 122553

R 131627Z DEC 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 9255

INFO AMEMBASSY LONDON

AMEMBASSY WARSAW

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY BUDAPEST

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

AMEMBASSY BELGRADE

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 03 BONN 17950

ITS OSTPOLITIK NEGOTIATIONS.

5. THE TERMS OF THE GERMAN CREDIT OFFER REMAIN THOSE REPORTED IN BONN 15575. ACCORDING TO ECONOMIC SOURCES IN THE FOREIGN OFFICE, THE POLES PRESSED FOR A HIGHER FIGURE AND FOR A LOWER INTEREST RATE BUT SCHEEL HELD FIRM ON THE DM 1 BILLION TOTAL, AGREEING ONLY TO NEGOTIATE THE TERMS FURTHER. AT OLSZOWSKI'S SUGGESTION, A GERMAN-POLISH WORKING GROUP WILL MEET IN BONN IN JANUARY TO NEGOTIATE THESE TERMS AND THE GERMANS EXPECT THAT THE POLES WILL USE THIS OCCASION TO CONTINUE TO PRESS FOR AT LEAST DM 1.5 BILLION.

6. OUR SOURCE REPORTED THAT THERE IS SOME FLEXIBILITY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 17950 02 OF 03 131644Z

IN THE GERMAN POSITION ON THE INTEREST RATE BUT THAT FOUR PER CENT WAS AS LOW AS THE FRG WAS WILLING TO GO. HE SAID THAT FINANCE MINISTER SCHMIDT HAD TOLD OLSZOWSKI THAT THE FRG COULD NOT PROVIDE TOO GREAT AN INTEREST RATE SUBSIDY WITHOUT ITS HAVING AN ADVERSE EFFECT ON THE TOTAL AMOUNT OF THE CREDIT.

7. COMMENT: THE POLISH DELEGATION WAS, WE ARE TOLD, GENUINELY DISAPOINTED AT THE FIRMNESS WITH WHICH SCHEEL AND SCHMIDT HELD TO THE 1 BILLION DM SUBSIDIZED CREDIT OFFER. IN THE OPINION OF ONE OF OUR FONOFF CONTACTS THE POLES EXPECTED THAT A RESTATEMENT OF THEIR DESIRE FOR 3 BILLION WOULD RATHER QUICKLY ELICIT A COMPROMISE OFFER OF 1.5 BILLION. ALTHOUGH IT IS POSSIBLE THAT THE CHANCELLOR MAY IN FACT DECIDE THAT HE NEEDS ANOTHER DM 500 MILLION IN HIS HIP POCKET FOR POSSIBLE USE DURING THE GIEREK VISIT, THE GERMAN POSITION SEEMS TO BE HARDENING ON THE DM 1 BILLION TOTAL. THE FRG REMAINS CONCERNED ABOUT THE PRECEDENT-SETTING NATURE OF THIS CREDIT, ESPECIALLY AS NEGOTIATIONS WITH OTHER EE'S LOOM ON THE HORIZON. MOREOVER, PUBLIC SUPPORT FOR SUBSIDIZED CREDITS TO POLAND CAN BE EXPECTED TO DROP OFF AS THE ECONOMIC SITUATION IN GERMANY WORSENS IN THE WAKE OF THE ENERGY CRISIS..

8. ON THE INVESTMENT FRONT, ECONOMICS MINISTER FRIDERICHS WILL TRAVEL TO POLAND ON DECEMBER 12 TO DISCUSS A SERIES OF PROJECTS FOR POSSIBLE FUTURE GERMAN-POLISH COOPERATION. SPECIFIC AREAS OF INTEREST ARE ELECTRICAL WORKS, CHEMICALS, HEAVY INDUSTRY AND MACHINE TOOLS.

9. A SECOND JOINT COMMISSION HAS BEEN ESTABLISHED TO LOOK INTO THE QUESTION OF POSSIBLE FRG PENSION PAYMENTS TO RESIDENTS OF POLAND. THIS POSSIBILITY WAS FIRST

RAISED BY GERMAN NEGOTIATORS IN 1970. THE THOUGHT AT THAT TIME WAS THAT IT MIGHT SUPPLEMENT THE EMIGRATION OF ETHNIC GERMANS IN A WAY POTENTIALLY USEFUL TO THE POLISH AUTHORITIES, I.E. IT WOULD OFFER A POSSIBLE ALTERNATIVE TO EMIGRATION. FOR ALL PRACTICAL PURPOSES, THE GERMANS HAD FORGOTTEN THIS PROPOSAL WHEN IT WAS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 17950 02 OF 03 131644Z

REVIVED BY THE POLISH SIDE DURING SCHEEL'S OCTOBER 1973 VISIT TO WARSAW. WHAT THE POLES HAD IN MIND, HOWEVER, WAS SOMETHING QUITE DIFFERENT. THEY EVIDENTLY WANTED TO USE THESE PENSION PAYMENTS AS A KIND OF DIRECT COMPENSATION FROM THE FRG TO CERTAIN DESIGNATED VICTIMS OF NAZI CONCENTRATION CAMPS, FORCED LABOR PRACTICES, ETC. GERMANS HAVE MADE CLEAR THAT THEIR WILLINGNESS TO

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 17950 03 OF 03 131646Z

53

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 IO-14 ORM-03 SR-02 SAJ-01 OMB-01

NIC-01 EB-11 COME-00 TRSE-00 DRC-01 /156 W

----- 122569

R 131627Z DEC 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 9256

INFO AMEMBASSY LONDON

AMEMBASSY WARSAW

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY BUDAPEST

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA
AMEMBASSY BELGRADE
USMISSION BERLIN
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 03 OF 03 BONN 17950

EXAMINE THIS QUESTION IN A JOINT COMMISSION DOES NOT
MEAN THAT THEY WOULD BE PREPARED TO ARRANGE FOR SUCH
PAYMENTS TO ANY ONE IN POLAND WHO WOULD NOT BE ENTITLED
TO THEM UNDER EXISTING GERMAN LAW.

10. COMMENT: THERE IS A FEELING IN THE FRG FONOFF THAT
A SUBTLE CHANGE IN THE BARGAINING RELATIONSHIP BETWEEN
THE FRG AND POLAND HAS COME ABOUT, ONE WHICH MAY GIVE
THE FRG NEGOTIATORS MORE LEVERAGE. FOR THE FIRST TIME
THE POLES SEEM TO BE TAKING SERIOUSLY THE NOTION THAT
DOMESTIC POLITICAL CONSIDERATIONS IN THE FRG COULD
IMPOSE SERIOUS LIMITATIONS ON THE BRANDT GOVERNMENT'S
MANEUVERING ROOM IN THE FIELD OF OSTOOLITIK, AND THAT
SOME ACCOUNT OUGHT THEREFORE TO BE TAKEN OF THEM. THIS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 17950 03 OF 03 131646Z

NEW-FOUND SENSITIVITY MAY BE DUE IN PART TO THE OBVIOUS
ATMOSPHERE OF DISILLUSIONMENT WITH OSTPOLITIK AND THE
QUESTIONING OF ITS BENEFITS THAT NOW PREVAIL IN THE FRG.
IT MAY ALSO STEM FROM A FEAR OF THE DAMAGING EFFECTS
OF THE ENERGY CRISIS ON THE WEST GERMAN ECONOMY AND
HENCE ON THE ABILITY OF THE GOVERNMENT TO SUBSIDIZE
CREDITS. FINALLY, THE POLES MAY NOW WANT TO MOVE AHEAD
AS RAPIDLY AS POSSIBLE IN ANTICIPATION OF COMPETING
CLAIMS ON THE FRG THAT ARE LIKELY TO COME FROM OTHER EE
CAPITALS AS BONN COMPLETES THE PROCESS OF NORMALISING
ITS RELATIONS. IN ANY EVENT, THERE SEEMS TO BE A GENERAL
REALIZATION NOW ON THE POLISH SIDE THAT ONE CANNOT
REASONABLY EXPECT TO BROIL A GOOSE AND HAVE IT LAY GOLDEN
EGGS AT THE SAME TIME.

CASH

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC COOPERATION, CREDIT, REPATRIATION, MINISTERIAL VISITS, EMIGRANTS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN17950
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731227/aaaaauaw.tel
Line Count: 319
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: WARSAW 6315
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 01 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01-Aug-2001 by worrelsw>; APPROVED <20-Sep-2001 by morefirh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: OLSZOWSKI'S VISIT TO BONN
TAGS: PFOR, GE, PL, (OLSZOWSKI)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005